

Message Text

CONFIDENTIAL

PAGE 01 LOME 02858 061712Z
ACTION AF-10

INFO OCT-01 ISO-00 SS-15 SSO-00 ONY-00 /026 W
-----124349 061716Z /41 R
O 061100Z SEP 78
FM AMEMBASSY LOME
TO SECSTATE WASHDC IMMEDIATE 4762

C O N F I D E N T I A L L O M E 2858

STADIS

FOR AF ONLY

FOR ACTING ASSISTANT SECRETARY HARROP FROM CHARGE

EO 11652: GDS
TAGS: EAID MASS TO XA
SUBJ: FY 79 AND 80 BUDGETED ASSISTANCE FOR AFRICA

REF: A LOME 32 B LOME 728 C LOME 1044
D STATE 224147 E LOME 1172

1. BEGIN SUMMARY: PROPOSED ASSISTANCE LEVELS POSE SERIOUS PROBLEMS FOR IMPLEMENTATION OF OUR POLICY OBJECTIVES IN TOGO, INCLUDING HUMANITARIAN ASSISTANCE TO THE POOR AND POPULATION IN RURAL AREAS AND ENCOURAGEMENT OF IMPROVED HUMAN RIGHTS OBSERVANCE, ESPECIALLY FULFILLMENT OF VITAL NEEDS. EXCLUSION OF TOGO FROM IMET CONSIDERATION LIMITS OBJECTIVE OF DEVELOPING MILITARY AND POLITICAL CONTACTS AND ENCOURAGING TOGOLESE COOPERATION IN OPPOSING SOVIET AND CUBAN EXPANSION IN AFRICA.

2. IN VIEW OF TOGO'S WELL DOCUMENTED SUPPORT FOR REGIONAL ECONOMIC COOPERATION IN WEST AFRICA (ECOWAS FUND AND WEST AFRICAN DEVELOPMENT BANK LOCATED IN TOGO) AND ITS SUPPORT FOR COLLECTIVE SECURITY (IMPORTANT CONTRIBUTOR TO

CONFIDENTIAL

PAGE 02 LOME 02858 061712Z

DISCUSSION OF NON-AGGRESSION PACT AND REGIONAL DEFENSE ARRANGEMENTS IN ECOWAS AND CEAO CONTEXT, CONTRIBUTION TO AFRICAN FORCES IN SHABA), AND PROPOSED ASSISTANCE LEVELS MAY ALSO HAVE NEGATIVE IMPACT ON WIDER POLICY OBJECTIVES IN AFRICA BY REDUCING OUR ABILITY TO ENCOURAGE TOGO'S CONSTRUCTIVE ROLE. END SUMMARY

3. WE APPRECIATE BEING KEPT INFORMED OF DEVELOPMENTS IN WASHINGTON AND WELCOM THE OPPORTUNITY TO COMMENT ON THE FY79 AND FY80 BUDGET PROPOSALS.

4. THE PROPOSED BILATERAL DEVELOPMENT ASSISTANCE LEVELS OF \$1.4 MILLION AND \$1.6 MILLION FOR FY79 AND FY80 RESPECTIVELY ARE APPROXIMATELY THE SAME AS THE FY77 LEVEL, WHEN THE FIRST BILATERAL PROJECT SINCE 1972 WAS UNDERTAKEN. THE FY80 LEVEL IS BELOW THE USAID MARK LEVEL AND FAR BELOW BOTH THE FY80 ABS PROPOSED LEVEL OF \$6.5 MILLION AND THE EMBASSY'S OPTIMUM LEVEL OF \$5.7 MILLION RECOMMENDED IN REF C.

5. UNDER THE PROPOSED FUNDING LEVELS NEW INITIATIVES, SUCH AS AN EVALUATION OF THE HEALTH DELIVERY SYSTEM, AN ANIMAL TRACTION PROJECT AND A SEED MULTIPLICATION PROGRAM WILL BE POSTPONED INDEFINITELY. ADDITIONALLY, THE COMPLETION OF THE RURAL WATER SUPPLIES PROJECT, ALREADY APPROVED FOR FY79 BY AID/W, WILL NOT BE POSSIBLE IN FY80 AS ORIGINALLY PLANNED.

6. IN TERMS OF US GOALS AND OBJECTIVES IN TOGO. (REF A), THE PROPOSED DEVELOPMENT ASSISTANCE LEVELS WOULD SUBSTANTIALLY DELAY OUR HUMANITARIAN OBJECTIVE OF SUPPORTING DEVELOPMENT TO MEET BASIC HUMAN NEEDS AND BENEFIT THE RURAL POOR AND ENCOURAGING IMPROVED HUMAN RIGHTS OBSERVANCE IN TOGO.

7. IMET FOR TOGO-SINCE THE DECISION TO LIMIT IMET TRAINING
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LOME 02858 061712Z

FOR TWO TOGOLESE MILITARY OFFICERS TO A ONE SHOT AFFAIR OVER A YEAR AGO, WE HAVE HAD TO COORDINATE CLOSELY WITH THE TOGOLESE MILITARY IN ARRANGING AIR TRANSPORT FOR TOGOLESE TROOPS PARTICIPATING IN THE AFRICAN PEACEKEEPING FORCE IN SHABA AND OUR PRIMARY POINT OF CONTACT WAS ONE OF THE INDIVIDUALS TRAINED IN THE US. WITH BUDGETARY CONSTRAINTS IN MIND, WE WISH TO NOTE THAT IMET IS A RELATIVELY LOW COST MEANS OF ESTABLISHING IN ADVANCE USEFUL CHANNELS OF COORDINATION FOR WHICH THE NEED MAY ARISE IN A SUDDEN AND UNFORSEEN MANNER. FOREGOING IMET PROGRAMS IN SMALL COUNTRIES TENDS TO RESTRICT OUR FLEXIBILITY IN RESPONDING TO NEW DEVELOPMENTS IN AFRICA. IN TERMS OF GOALS AND OBJECTIVES (REF A), IT REDUCES OUR ABILITY TO ENCOURAGE TOGOLESE COOPERATION IN OPPOSING SOVIET AND CUBAN EXPANSION IN AFRICA AND IMPROVE CONTACT WITH THE TOGOLESE MILITARY.

8. THE PL-480, TITLE II ALLOCATIONS POSE NO PROBLEM.

9. FOR AF/W: SUGGEST YOU MIGHT WISH TO ASK AMBASSADOR PALMER FOR HIS OPINIONS. TOGO PRESS TODAY FRONT PAGED AN ARTICLE ENTITLED, "TOGO-USA-UNE COOPERATION QUI PROMET," WHICH BEGAN WITH A QUOTE FROM AMBASSADOR PALMER'S

PRESENTATION OF CREDENTIALS IN 1976.

10. ASSUME AMBASSADOR-DESIGNATE JOHNSON WILL BE ADVISED OF
FUNDING PROBLEM AND APPROPRIATE COMMENTS, IF ANY, FOR
CONFIRMATION HEARINGS. KIRKPATRICK

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY ASSISTANCE, FOREIGN COMMITMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 06 sep 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978LOME02858
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780363-0109
Format: TEL
From: LOME
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780999/aaaaddsp.tel
Line Count: 121
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c97ffa56-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: ONLY, STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: ONLY, STADIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1533600
Secure: OPEN
Status: NATIVE
Subject: FY 79 AND 80 BUDGETED ASSISTANCE FOR AFRICA
TAGS: EAID, MASS, TO, XA
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/c97ffa56-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014